

Date: January 26, 2012

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## Document Distribution

Document Type: Cooperative Project Agreement  
Project No.: AN 11-GN4  
Project Location: Norton Sound Health Corporation, Alaska  
Execution Date: December 16, 2011

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Division of Environmental Health and Engineering

# Cooperative Project Agreement

CPA

A Health Facility Improvement Project Between:  
The Alaska Native Tribal Health Consortium and  
The Norton Sound Health Corporation, Alaska  
Project No. AN 11-GN4  
November 2011

**COOPERATIVE PROJECT AGREEMENT  
HEALTH FACILITY IMPROVEMENT PROJECT  
NORTON SOUND HEALTH CORPORATION, ALASKA**

**PROJECT NO. AN 11-GN4**

To complete this project, ANTHC and the NSHC mutually agree to the terms and conditions contained in this Agreement.

PREPARED BY:

16 Nov, 11  
Date

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Senior Health Facilities Engineer  
DEHE, ANTHC

RECOMMENDED BY:

16 Nov 11  
Date

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APPROVED BY:

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Date

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Acting Chief Executive Officer  
ANTHC

APPROVED BY  
NSHC:

12/16/2012  
Date

P. Fairlie  
Chief Executive Officer/President  
NSHC

**COOPERATIVE PROJECT AGREEMENT  
HEALTH FACILITY IMPROVEMENT PROJECT  
NORTON SOUND HEALTH CORPORATION, ALASKA**

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**COOPERATIVE PROJECT AGREEMENT  
HEALTH FACILITY IMPROVEMENT PROJECT  
NORTON SOUND HEALTH CORPORATION, ALASKA**

**PROJECT NO. AN 11-GN4**

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DATE OF AGREEMENT:

November 2011

**A. INTRODUCTION**

Throughout this Cooperative Project Agreement (CPA) the following entities are referred to as follows:

Norton Sound Health Corporation	=	NSHC
Alaska Native Tribal Health Consortium	=	ANTHC
Division of Environmental Health and Engineering	=	DEHE
Denali Commission	=	Commission

The mission of ANTHC, DEHE is to create safe and healthy communities. Through Public Laws 86-121, 93-638, and 105-83, the ANTHC has assumed from the IHS the management of the sanitation facilities construction program.

This CPA contains information about the project scope of work, funding, costs, and administration, and is being performed under the provisions of the following agreements:

- Memorandum of Understanding Between the Denali Commission and the Alaska Native Tribal Health Consortium for Alaska Health, Sanitation, and Other Related Infrastructure, dated August 18, 2010. This MOU defines the roles and responsibilities of each party.
- Denali Commission Project Authorization for Financial Assistance Award Project No. 01314-E, dated August 18, 2011.

**B. SCOPE OF PROJECT**

This project is part of an overall project to complete the design, preparation, and preconstruction work associated with the new Nome hospital campus. This project will complete the plan and design work associated with the transition from the old to the new campus. This includes move planning and completing existing facility assessments. No construction will be performed under this project phase.

C. PROJECT COST

C 1. Cost Estimate Table

Job Type	Scope of Work	Qty	Units	Unit Cost	Extended Cost	Funding Source
						Commission
M-DS	Transition planning and design	1	LS	\$206,832.00	\$206,832.00	\$206,832.00
<b>Total</b>					<b>\$206,832.00</b>	<b>\$206,832.00</b>

“Support services direct charges” includes project-related expenses e.g. salaries and travel.

C 2. Project Funding

Contributor	Fiscal Year	Description	Amount
<u>Denali Commission</u>	<u>Federal 2011</u>	<u>01314-E</u>	<u>\$ 206,832</u>
<b>TOTAL PROJECT FUNDING</b>			<b><u>\$ 206,832</u></b>

Commission funding for this health facility improvement project has been made available to ANTHC through a separate Financial Assistance Award (FAA), or amendment or addendum to an FAA, between the Denali Commission and the ANTHC. The Denali Commission issued a Project Authorization to begin this work.

It is understood that funding transfers will be made to ANTHC incrementally. Project activities should not proceed until funding for each increment of work is available to ANTHC. By signing this Agreement, the Norton Sound Health Corporation is assuring that funding from other contributing agencies, if applicable, shall be made available to the project. If in-kind or other funding sources are unavailable, project activities may be curtailed.

The Norton Sound Health Corporation shall not be obligated to continue performance that requires an expenditure of more funds than awarded under this CPA plus funding from other sources as specified in the funding application to the Denali Commission. If the Norton Sound Health Corporation has reason to believe that the total amount required for performance will be greater than the amount of this CPA plus any other funding source amounts so specified as initially available, the Norton Sound Health Corporation shall provide notice to ANTHC within 10 days of discovery. If the Commission (or any other funding source) does not increase the funding authorization for the project, the Norton Sound Health Corporation may suspend performance until sufficient additional funds are awarded, or complete the project without additional funding assistance through this CPA.

#### D. PROJECT ADMINISTRATION

This pass through project, in conformance with the Commission's Project Authorization for Financial Assistance Award 01314-E, dated August 18, 2011, shall utilize the following project management methodology option which has been selected by the Norton Sound Health Corporation:

The Norton Sound Health Corporation shall assume responsibility for the management of this Planning project with oversight and intermittent technical assistance by ANTHC. The local participant shall retain the services of a professional consultant for the services defined in the CPA. Project design and planning shall be completed through a competitively selected consultant for the activities in Nome included in this project's scope. No construction activities will take place under this project.

#### E. SUSTAINED OPERATIONS CONSIDERATIONS

The Norton Sound Health Corporation will assume or retain ownership of and responsibility for all operation and maintenance of the improvements and facilities constructed under this project.

#### F. AUTHORITY FOR APPROVAL

Upon signing this document, the ANTHC Chief Executive Officer delegates authority to sign all subsequent agreements related to this project to the Vice President of Operations, DEHE.

#### G. PROVISIONS FOR PROJECT COMPLETION

The following sections from the ANTHC, DEHE, Cooperative Project Agreement Provisions Manual for Health Facilities Projects (Orange Book), dated June 2003, are incorporated into this Agreement by reference. For the purposes of this Agreement, all references to "Local Participant" shall mean the Norton Sound Health Corporation.

- Section 1, "Provisions for All Cooperative Project Agreements"
- Section 3, "Provisions for Local Participant Management of Force Account Labor and Local Procurement of Force Account Management"
- Section 5, "Insurance and Indemnification Provisions for Force Account Labor Projects Managed by the ANTHC or the Local Participant"
- Section 6, "Assurances for All Construction Programs" (Standard Form 424D)

The following federal provisions apply to this project:

- OMB Circular A-133, Audits of States, Local Governments and Non-Profit Organizations <[www.whitehouse.gov/OMB/circulars/a133/a133.html](http://www.whitehouse.gov/OMB/circulars/a133/a133.html)> (applies to all Agreements)
- 15 CFR, Part 14, Uniform Administrative Requirements for Grants and Agreements with Institutions of Higher Education, Hospitals, Other Nonprofit, and Commercial Organizations <[www.access.gpo.gov/nara/cfr/waisidx\\_99/15cfr14\\_99.html](http://www.access.gpo.gov/nara/cfr/waisidx_99/15cfr14_99.html)> (applies to non-profits)
- OMB Circular A-122, Cost Principles for Nonprofit Organizations <[www.whitehouse.gov/OMB/circulars/a122/a122.html](http://www.whitehouse.gov/OMB/circulars/a122/a122.html)> (applies to non-profits)

**APPENDIX**

Environmental Review Memorandum



ALASKA NATIVE TRIBAL HEALTH CONSORTIUM  
Division of Environmental Health & Engineering  
1901 Bragaw St., Suite 200  
Anchorage, Alaska 99508

## MEMORANDUM

DATE: October 2011  
FROM: <sup>DU</sup> ANTHC Environmental Staff  
SUBJECT: Transition Planning – Nome, Alaska  
NEPA Environmental Review – Project No. AN 11-GN4  
TO: NEPA Determination

Federal funding for this project requires an environmental review in accordance with the National Environmental Policy Act (NEPA), the National Historic Preservation Act (NHPA), the Endangered Species Act (ESA), the Clean Water Act, and various other state and federal approvals. The Alaska Native Tribal Health Consortium (ANTHC) has considered all potential environmental concern, both specific and cumulative effects, associated with the project design in consultation with applicable federal, state, and local authorities.

### FINDINGS

ANTHC uses the Indian Health Service (IHS) environmental review procedures for conducting environmental analyses of all health and sanitation facilities projects, as outlined in the *Environmental Review Manual*, issued in January 2007. Current IHS policy (Federal Register, Vol. 58, No. 3, January 6, 1993, pp. 569-572) allows for categorical exclusion of health and sanitation facility projects that do not have a significant impact on the environment, as determined by the attached “Environmental Review and Documentation.”

This environmental review is for transition planning, and does include any construction or ground disturbing activities. For that purpose, no further environmental investigation is needed. It is therefore recommended that the lead federal agency approve a determination of eligibility for categorical exclusion (CATEX) from further NEPA review for design activities.

## BACKGROUND

Nome was built along the Bering Sea on the south coast of the Seward Peninsula, facing Norton Sound. It lies 539 air miles northwest of Anchorage, a 75-minute flight. It lies 102 miles south of the Arctic Circle and 161 miles east of Russia. It lies at approximately 64.501110 North Latitude and -165.406390 West Longitude. (Sec. 26, T011S, R034W, Kateel River Meridian.) Nome is located in the Cape Nome Recording District. The area encompasses 12.5 sq. miles of land and 9.1 sq. miles of water.

Malemiut, Kauweramiut, and Unalikmiut Eskimos have occupied the Seward Peninsula historically, with a well-developed culture adapted to the environment. Around 1870 to 1880, the caribou declined on the peninsula and the Eskimos changed their diets. Gold discoveries in the Nome area had been reported as far back as 1865 by Western Union surveyors seeking a route across Alaska and the Bering Sea. But it was a \$1500-to-the-pan gold strike on tiny Anvil Creek in 1898 by three Scandinavians, Jafet Lindeberg, Erik Lindblom, and John Brynteson, that brought thousands of miners to the "Eldorado." Almost overnight an isolated stretch of tundra fronting the beach was transformed into a tent-and-log cabin city of 20,000 prospectors, gamblers, claim jumpers, saloon keepers, and prostitutes. The gold-bearing creeks had been almost completely staked, when some entrepreneur discovered the "golden sands of Nome." With nothing more than shovels, buckets, rockers and wheel barrows, thousands of idle miners descended upon the beaches. Two months later the golden sands had yielded one million dollars in gold (at \$16 an ounce). A narrow-gauge railroad and telephone line from Nome to Anvil Creek was built in 1900. The City of Nome was formed in 1901. By 1902 the more easily reached claims were exhausted and large mining companies with better equipment took over the mining operations. Since the first strike on tiny Anvil Creek, Nome's gold fields have yielded \$136 million. The gradual depletion of gold, a major influenza epidemic in 1918, the Great Depression, and World War II each influenced Nome's population. A disastrous fire in 1934 destroyed most of the city.

A well at Moonlight Springs supplies water to the community, which is treated at the Snake River Power Plant and stored in a 50,000-gallon tank. A million-gallon back-up tank is also available. Water is heated and pumped to residences via a wooden utilidor; trucks also deliver water. Sewage is piped from most homes. Over 95% of residences currently have complete plumbing. Some homes still haul their own honeybuckets (service is not provided) and have water delivered to home tanks. Refuse collection services are provided by a contractor that hauls to a landfill on Beam Road.

## SCOPE OF REVIEW

As part of an overall project to complete the design, preparation, and preconstruction work associated with the new Nome Hospital campus, this project will plan and design for the transition from the old to the new campus, including move planning and completion of existing facility assessments.

## PROPOSED MITIGATION MEASURES

The environmental review was for design purposes only. An environmental review for construction will not be necessary for this project.

## NATIONAL HISTORIC PRESERVATION ACT SECTION 106 REVIEW

A historic preservation professional has done a Section 106 screening for this project and has determined the following: The project falls under the AANHS Section 106 Review Process criteria of having no potential to cause adverse effects to historic properties. Exempted activities include project design, research, routine operations and maintenance, training, and interior/exterior alterations to structures less than 50 years of age that have not achieved exceptional significance.

## SUMMARY

ANTHC has completed the design environmental review for this project. ANTHC will revisit this environmental review to determine if potential environmental concerns have been addressed if the project scope changes.